

FILED

IN THE UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF VIRGINIA

2024 JUN -6 P 1:59

[UNDER SEAL],

Plaintiff,

v.

[UNDER SEAL],

Defendant.

§ ORIGINAL COMPLAINT FOR
§ VIOLATIONS OF FEDERAL
§ FALSE
§ CLAIMS ACT

§
§ **FILED UNDER SEAL**
§ PURSUANT TO 31 U.S.C.
§ § 3730 (b)(2)

§ DO NOT PUT ON PACER

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§ **JURY TRIAL DEMANDED**

RELATOR'S ORIGINAL COMPLAINT

IN THE UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF VIRGINIA

UNITED STATES OF AMERICA *ex.* § CIVIL NO. 1:24 cv 971
rel. WADE RINER §
§ Plaintiff, § RELATOR WADE RINER'S
§ ORIGINAL COMPLAINT
§
§
§ v. §
§ FILED UNDER SEAL
§ PURSUANT TO 31 U.S.C. §
§ 3730 (b)(2)
LAKE RIDGE PARKS AND §
RECREATION ASSOCIATION, INC. §
§
§ Defendant. § JURY TRIAL DEMANDED
§
§
§

RELATOR WADE RINER'S ORIGINAL COMPLAINT

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Plaintiff/Relator Wade Riner (“Relator” or “Riner”) brings this action pursuant to the False Claims Act (FCA), 31 U.S.C. §§ 3729–32, and seeks to recover all damages, penalties, and other remedies established by the FCA on behalf of the United States of America and on his own behalf. Relator respectfully shows the following:

I. INTRODUCTION: COVID-19, PPP, AND THE OPPORTUNISTS

1. After the crisis of the COVID-19 Coronavirus pandemic began, Congress passed the Coronavirus Aid, Relief, and Economic Security Act—more commonly referred to as the “CARES Act”—in part to provide emergency relief to small businesses facing payroll difficulties and other concerns meeting their bottom-line in the midst of the pandemic. Unfortunately, this aid also attracted opportunistic actors who received aid that Congress never intended. Congress created the PPP in March 2020, as part of the Coronavirus Aid, Relief and Economic Security (CARES) Act, to provide emergency financial support to the millions of Americans suffering the economic effects caused by the COVID-19 pandemic. The CARES Act authorized billions of dollars in forgivable loans to small businesses struggling to pay employees and other business expenses. Throughout 2020 and 2021, PPP loan applicants were required to certify that they were eligible to receive a PPP loan.

2. Part of the aid in the CARES Act was the Paycheck Protection Program (“PPP”), which provides forgivable, emergency loans to small businesses that certify to the United States Small Business Administration that they are qualified to receive the interest-free loan, that their loan request is necessary for continued operation, and that they will use funds only to pay payroll expenses, rent, mortgage, interest, or utilities during a covered period.

3. The PPP loans were originally intended to help traditional small businesses make it through the economic downturn that came as a consequence of the pandemic. The key: the small

businesses that fueled our economy. Congress also allowed a limited set of nonprofit organizations to apply as well (specifically those designated as 501(c)(3) organizations under the nation's tax laws), but others wanted in. Numerous trade groups and similar associations lobbied Congress to be added as entities eligible for PPP loans.

4. In December 2020, Congress passed and the President signed into law amendments to the CARES Act (the Economic Aid Act) that allowed several specified nonprofit groups to apply for PPP loans, including housing cooperatives, nonprofit news organizations, and IRS 501(c)(6) organizations. Community associations, social advocacy organizations, and many other organizations that were not organized for profit were still *not* included as eligible entities in the amendments for PPP loans. The list of eligible recipients expanded only one more time near the end of the final PPP application period—when the American Rescue Plan Act of 2021 was signed into law on March 11, 2021 and included most 501(c) organizations as “additional covered nonprofit entities” but explicitly excluded 501(c)(4) organizations.

5. Despite the industry’s recognition that Congress had not allowed their participation in the Paycheck Protection Program, numerous ineligible entities not organized for profit applied for PPP loans anyway, falsely certifying to the United States that they were eligible for funding and that they needed the loans after also certifying in the Application that “I have read the statements included in this form, including the Statements Required by Law and Executive Orders, and I understand them.” Rather than obtain PPP loans as the intended American businesses in need, Defendant approached the program as an opportunist.

6. The Defendant 501(c)(4) organization fraudulently applying for a PPP loan received hundreds of thousands of dollars in forgivable funding, directly depriving the United

States of hundreds of thousands of dollars and preventing worthy and needy small businesses from receiving congressionally approved loans.

7. As Acting Assistant Attorney General Brian M. Boynton has explained, “PPP loans were intended to provide critical relief to small businesses so that they could pay employees and maintain operations,” and the Department of Justice is “committed to pursuing those who knowingly violated the requirements of the PPP or other Covid-19 assistance programs and obtained relief funds to which they were not entitled”—particularly, with the assistance of *qui tam* relators.

II. PARTIES

8. Plaintiff/Relator Wade Riner is a regular homeowner and investor. A corporation with which Riner is the officer and principal in turn owns multiple homes in Florida. Through ownership of these homes, Riner is a member of the Hunters Run Property Owners Association, Inc., and he was a member of the Boca West Master Association, Inc. until the fourth quarter of 2021. Through his membership in these homeowners associations in Florida, he learned that his homeowners associations had applied for millions of dollars of federal relief through PPP loans, even though they did not qualify for such loans under the CARES Act. Riner subsequently learned that his own homeowners associations and numerous others defrauded the United States government by falsely certifying they were eligible for PPP loans that they were not, in fact, eligible for. Riner is intimately familiar with the finances and organization of these particular homeowners associations as well as homeowners associations in general, including details of how such community associations are governed and how they raise funds through their membership and other sources of liquidity.

9. Lake Ridge Parks and Recreation Association, Inc. is a 501(c)(4) organization located at 12350 Oakwood Dr., Lake Ridge, Virginia 22192.

III. RESPONDEAT SUPERIOR AND VICARIOUS LIABILITY

10. Any and all acts alleged herein to have been committed by Defendant were committed by officers, directors, employees, representatives, or agents who at all times acted on behalf of the named Defendant and within the course and scope of their employment or agency.

IV. JURISDICTION AND VENUE

11. Jurisdiction and venue are proper in the Eastern District of Virginia, pursuant to the False Claims Act (31 U.S.C. §§ 3729–33), because Relator's claims seek remedies on behalf of the United States for multiple violations of 31 U.S.C. §§ 3729–30, and the Defendant can be found in this district. Because Defendant can be found in this state, personal jurisdiction is also proper.

V. DISCLOSURES

12. As required by 31 U.S.C. §§ 3730(b) and (e), Relator submitted an Original Disclosure Statement to the Attorney General of the United States and the United States Attorney for the Eastern District of Virginia, as well as all material evidence and information, prior to filing and serving this Original Complaint.

VI. THE PAYCHECK PROTECTION PROGRAM

13. On March 27, 2020, the Coronavirus Aid, Relief, and Economic Security Act (the “CARES Act”), Pub. L. 116-136, 134 Stat. 281, created the PPP, initially making \$349 billion in forgivable loans available to small businesses impacted by the COVID-19 pandemic. The U.S. Small Business Administration (“SBA”) administers the PPP, promulgates the rules and regulations governing the PPP, and guarantees all PPP loans made by lenders.

14. The PPP allowed small businesses (less than 500 employees) to obtain forgivable loans of up to \$10 million, at 1% interest, to cover payroll costs, rent, mortgage interest, utilities, and other overhead expenses for a “covered period.” CARES Act § 1102(a)(2)(36)(D)–(E), 134 Stat. at 288–90.

15. PPP loans were processed and approved by qualified lenders that the SBA approves. Lenders issued PPP loans without the SBA’s prior review or express and individualized approval, but they agreed to be responsible for determining borrower eligibility under the SBA’s criteria. They were “deemed to have been delegated authority by the [SBA] Administrator to make and approve covered loans.” CARES Act § 1102(a)(2)(36)(F)(ii), 134 Stat. at 290.

16. For processing the PPP loans, the SBA reimbursed participating lenders with a processing fee equal to the amount of 5% of loans up to \$350,000; 3% of loans between \$350,000 and \$2,000,000; and 1% on loans of at least \$2,000,000. *See* CARES Act § 1102(a)(2)(36)(P), 134 Stat. at 293. Additionally, although the lenders funded the PPP loans with their own funds, the SBA 100% guaranteed these loans.

17. PPP loans are also subject to complete forgiveness. CARES Act § 1106, 134 Stat. at 297–302. And within 90 days of which forgiveness is given, the SBA remits to the lender the full amount of forgiveness, plus any accrued interest. *Id.* § 1106(c)(3), 134 Stat. at 298.

18. The PPP was a program under the Small Business Act, Section 7(a). Generally speaking, a key eligibility requirement for Section 7(a) SBA loans is that the applicant be a business operating for profit.

19. Pursuant to the CARES Act, PPP loans were originally available only to a “business concern, nonprofit organization, veterans organization,[] Tribal business,” or sole proprietorship that employed no more than 500 employees. *See* CARES Act § 1102(a)(2)(36)(D), 134 Stat. at

288. Nonprofit-organization eligibility, however, was limited by the statutory definition of “nonprofit organization”: the only nonprofits that were generally eligible were 501(c)(3) organizations that are tax exempt. *Id.* § 1102(a)(2)(36)(A)(viii).

20. Eligibility for PPP is also spelled out in Interim Final Rule #1 published in the Federal Register on April 15, 2020 (answering the question, “How do I determine if I am ineligible?”). As it stated: “Businesses that are not eligible for PPP loans are identified in 13 CFR 120.110 and described further in SBA’s Standard Operating Procedure (SOP) 50 10 Subpart B, Chapter 2, except that nonprofit organizations authorized under the Act are eligible.” 85 Fed. Reg. 20812.

21. Meanwhile, 13 CFR § 120.100 states that an entity must be “organized for profit” to be eligible for SBA loans (including PPP loans), and 13 CFR § 120.110 specifically states that “non-profit businesses” are ineligible. 13 CFR § 120.110 specifically excludes other types of entities, including “[p]rivate clubs and businesses which limit the number of memberships for reasons other than capacity.” 13 CFR § 120.110(i). As stated in the administrative notes interpreting the rationale behind 120.110(i), “to be eligible for SBA financial assistance, the products and services of a business must be available to the general public.” 60 Fed. Reg. 64356, 1995 WL 739731, at *64360 n.3 (Dec. 15, 1995). The clear intent of Congress and the SBA, therefore, was to limit SBA loans, including PPP loans, to for-profit businesses and not private clubs like housing associations, condominium associations, country clubs, and more.

22. Applicants for PPP loans were required to certify to a participating SBA-approved lender and to the SBA that they are eligible to receive the loan under the rules in effect at the time of their application. For example, the April 2020 SBA Form 2483 (the PPP application at the time) required applicants to certify as follows:



Paycheck Protection Program
Borrower Application Form

By Signing Below, You Make the Following Representations, Authorizations, and Certifications

CERTIFICATIONS AND AUTHORIZATIONS

I certify that:

- I have read the statements included in this form, including the Statements Required by Law and Executive Orders, and I understand them.
- The Applicant is eligible to receive a loan under the rules in effect at the time this application is submitted that have been issued by the Small Business Administration (SBA) implementing the Paycheck Protection Program under Division A, Title I of the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) (the Paycheck Protection Program Rule).
- The Applicant (1) is an independent contractor, eligible self-employed individual, or sole proprietor or (2) employs no more than the greater of 500 or employees or, if applicable, the size standard in number of employees established by the SBA in 13 C.F.R. 121.201 for the Applicant's industry.
- I will comply, whenever applicable, with the civil rights and other limitations in this form.
- All SBA loan proceeds will be used only for business-related purposes as specified in the loan application and consistent with the Paycheck Protection Program Rule.
- To the extent feasible, I will purchase only American-made equipment and products.
- The Applicant is not engaged in any activity that is illegal under federal, state or local law.
- Any loan received by the Applicant under Section 7(b)(2) of the Small Business Act between January 31, 2020 and April 3, 2020 was for a purpose other than paying payroll costs and other allowable uses loans under the Paycheck Protection Program Rule.

23. PPP applications additionally required applicants' authorized representatives to specifically certify that all information provided on the application is true and accurate in all material respects as well as to certify their understanding that a false statement made in order to obtain a guaranteed loan from the SBA is punishable under the law. Again, from the April 2020 SBA Form 2483:

—
I further certify that the information provided in this application and the information provided in all supporting documents and forms is true and accurate in all material respects. I understand that knowingly making a false statement to obtain a guaranteed loan from SBA is punishable under the law, including under 18 USC 1001 and 3571 by imprisonment of not more than five years and/or a fine of up to \$250,000; under 15 USC 645 by imprisonment of not more than two years and/or a fine of not more than \$5,000; and, if submitted to a federally insured institution, under 18 USC 1014 by imprisonment of not more than thirty years and/or a fine of not more than \$1,000,000.

24. Finally, when PPP loan recipients apply for forgiveness of their loan, they must further certify, through their authorized representative, that they have "complied with all requirements in the Paycheck Protection Program Rules," including the statute passed in the CARES Act and the subsequent amendments. From SBA Form 3508S:

By Signing Below, You Make the Following Representations and Certifications on Behalf of the Borrower:
The Authorized Representative of the Borrower certifies to all of the below by initialing next to each one.

— The Borrower has complied with all requirements in the Paycheck Protection Program Rules (Sections 7(a)(36), (7)(a)(37), and 7A of the Small Business Act, the PPP interim final rules, and guidance issued by SBA through the date of this application), including the rules related to:

- eligible uses of PPP loan proceeds;
- the amount of PPP loan proceeds that must be used for payroll costs (including proprietor expenses for Borrowers that applied for loans using SBA Forms 2483-C or 2483-SD-C);
- the calculation and documentation of the Borrower's revenue reduction (if applicable); and
- the calculation of the Borrower's Requested Loan Forgiveness Amount.

Information regarding these requirements may be found in the Form 3508S Instructions and the Paycheck Protection Program Rules.

25. The PPP was originally funded by Congress with \$349 Billion, but the funds were depleted on April 16, 2020—only weeks after the CARES Act passed. On April 24, 2020, the President signed the Paycheck Protection Program and Health Care Enhancement Act, Pub. L. 116-139, 134 Stat. 620, whereby Congress allocated an additional \$320 Billion in funding.

26. Congress further expanded the PPP at the end of 2020 in the Economic Aid Act, which was included as part of the Consolidated Appropriations Act, 2021, Pub. L. 116-260. The Consolidated Appropriations Act, 2021, added \$284.5 Billion to the PPP. Additionally, the Act allowed certain entities to obtain “second draw” PPP loans. By May 5, 2021, these additional funds had also been depleted.

27. Further amendments in the Consolidated Appropriations Act, 2021 made several other specified nonprofit organizations eligible for PPP loans—specifically, “housing cooperatives,” nonprofit news organizations, and IRS 501(c)(6) entities, but not other nonprofit organizations such as homeowner associations and other community associations. See Pub. L. 116-260, §§ 311(a), 317, 318. This is despite the fact that many community associations lobbied Congress for their explicit inclusion.

28. Congress expanded the list of eligible recipients one last time near the end of the final PPP application period—when the American Rescue Plan Act of 2021 was signed into law on March 11, 2021 and included most 501(c) organizations as “additional covered nonprofit

entities.” Yet, Congress still explicitly excluded 501(c)(4) organizations—the only 501(c) status for which a homeowners association or condominium association might be eligible. Thus, 501(c)4 organizations have never been eligible. *See* 86 Fed. Reg. 15083 (explaining that the American Rescue Plan Act changes only “apply to PPP loans approved, and loan forgiveness applications submitted, on or after March 11, 2021”).

29. For entities that applied for a second-draw PPP loan, they again were required to certify their eligibility under the effective rules. From SBA Form 2483-SD:



**Paycheck Protection Program
Second Draw Borrower Application Form
Revised March 18, 2021**

By Signing Below, You Make the Following Representations, Authorizations, and Certifications

I certify that:

- I have read the statements included in this form, including the Statements Required by Law and Executive Orders, and I understand them.
- The Applicant is eligible to receive a loan under the rules in effect at the time this application is submitted that have been issued by the Small Business Administration (SBA) and the Department of the Treasury (Treasury) implementing Second Draw Paycheck Protection Program Loans under Division A, Title I of the Coronavirus Aid, Relief, and Economic Security Act (CARES Act), the Economic Aid to Hard-Hit Small Businesses, Nonprofits, and Venues Act, and Title V of the American Rescue Plan Act of 2021 (the Paycheck Protection Program Rules).
- The Applicant, together with its affiliates (if applicable), (1) is an independent contractor, self-employed individual, or sole proprietor with no employees; (2) employs no more than 300 employees; (3) if NAICS 72, employs no more than 300 employees per physical location; (4) if a news organization that is majority owned or controlled by a NAICS code 511110 or 5151 business, a nonprofit public broadcasting entity with a trade or business under NAICS code 511110 or 5151, or an Internet-only news or periodical publisher assigned NAICS code 519130 and engaged in the collection and distribution of local or regional and national news and information, employs no more than 300 employees per location; or (5) if a 501(c)(3) organization, an eligible 501(c)(6) organization, other eligible 501(c) organization, eligible destination marketing organization, employs no more than 300 employees per physical location.
- I will comply, whenever applicable, with the civil rights and other limitations in this form.
- All loan proceeds will be used only for business-related purposes as specified in the loan application and consistent with the Paycheck Protection Program Rules including the prohibition on using loan proceeds for lobbying activities and expenditures. If Applicant is a news organization that became eligible for a loan under Section 317 of the Economic Aid to Hard-Hit Small Businesses, Nonprofits, and Venues Act, proceeds of the loan will be used to support expenses at the component of the business concern that produces or distributes locally focused or emergency information. If the Applicant is an Internet-only news or periodical publisher that became eligible for a loan under Section 5001 of the American Rescue Plan Act of 2021, the proceeds of the loan will be used to support expenses at the component of the business or organization that supports local or regional news.
- I understand that SBA encourages the purchase, to the extent feasible, of American-made equipment and products.
- The Applicant is not engaged in any activity that is illegal under federal, state or local law.

30. Additionally, second-draw PPP applications continued to require another certification that all information provided on the application is true and accurate in all material respects as well as to certify their understanding that a false statement made in order to obtain a guaranteed loan from the SBA is punishable under the law. From SBA Form 2483-SD:

I further certify that the information provided in this application and the information provided in all supporting documents and forms is true and accurate in all material respects. I understand that knowingly making a false statement to obtain a guaranteed loan from SBA is punishable under the law, including under 18 U.S.C. 1001 and 3571 by imprisonment of not more than five years and/or a fine of up to \$250,000; under 15 U.S.C. 645 by imprisonment of not more than two years and/or a fine of not more than \$5,000; and, if submitted to a federally insured institution, under 18 U.S.C. 1014 by imprisonment of not more than thirty years and/or a fine of not more than \$1,000,000.

31. Finally, *qui tam* lawsuits are an appropriate remedy for violations of the PPP rules and regulations. In remarks given on February 17, 2021, for example, Acting Assistant Attorney General Brian M. Boynton explained: “It is clear to me and my colleagues in the Civil Division—and I’m sure to all of you—that the False Claims Act will play a significant role in the coming years as the government grapples with the consequences of this pandemic.” As he further pointed out, “[t]he vast majority of the funds distributed under these programs have gone to eligible recipients. Unfortunately, some individuals and businesses applied for—and received—payments to which they were not entitled.” Accordingly, “*qui tam*s will continue to be an essential source of new leads, and the Department [of Justice] will continue to rely on whistleblowers to help root out the misuse and abuse of taxpayer funds.”

VII. DEFENDANT’S FRAUD

32. Defendant knowingly told the SBA and participating lenders that it was a qualified entity to receive a PPP loan, even though it is a 501(c)(4) organization that was never eligible. Its fraud deprived the United States of the ability to loan appropriated funds to qualified businesses, as the funding for PPP loans ran out shortly after Defendant applied for its loan.

33. Defendant’s false certification that it was qualified occurred despite it knowing or recklessly disregarding the fact that it was an ineligible 501(c) organization when it applied. The SBA published—and later updated, upon congressional amendments—frequently asked questions (FAQs) for the PPP loans, including an answer for “Who is Eligible.” 501(c)(4) organizations were *never* listed in the answer to that question.

34. The Defendant's false certifications to the SBA and the lenders were material, because the SBA and lenders were relying on the honesty of applicants to process PPP loans as quickly as possible in order to get relief to American businesses as Congress intended.

35. Moreover, the Defendant, building on this fraud, has already applied for loan forgiveness from the United States and had its loan forgiven in full, thus directly depriving the United States of the full amount of the loan and the interest accrued on the loan. The forgiveness given is equal to hundreds of thousands for Defendant.

36. The damages suffered by the United States extended beyond the simple amount of the loan. The damages also include the Government's other incidental expenses supporting the particular PPP loan. For example, Defendant induced the United States to pay fees to banks and other financial institutions in order to execute this fraudulent loan.

37. Defendant knowingly and falsely certified that it was "eligible to receive a loan under the rules in effect at the time th[e] application is submitted." Defendant applied for and received a loan in violation of the FCA as summarized in the following table:

Defendant	Entity Type	# of Loans Rec'd	Loan(s) Amount	Date Loan(s) Approved	Loan Forgiven?	Amount of Loan Forgiven
Lake Ridge Parks and Recreation Association, Inc.	501(c)(4)	1	\$602,355	3/17/2021	Yes	\$607,391

38. Lake Ridge Parks and Recreation Association, Inc. ("Lake Ridge") applied for and received a PPP loan of \$602,355, approved on March 17, 2021. Lake Ridge knew it was an ineligible 501(c)(4) entity at the time it applied for the PPP loan. In its 2020 and 2021 IRS Form 990s, for example, Lake Ridge listed itself as a 501(c)(4) tax-exempt organization, which was *never* eligible to receive a PPP loan. (Exhibit 1). Thus, Lake Ridge knowingly and falsely certified

that it was “eligible to receive a loan under the rules in effect at the time th[e] application is submitted.” Lake Ridge has applied for forgiveness for its loan, and the United States forgave the loan in the amount of \$607,391 (including interest).

VIII. ACTIONABLE CONDUCT BY DEFENDANT

A. FALSE CLAIMS ACT

39. This is an action to recover damages and civil penalties on behalf of the United States and the Relator arising from false or fraudulent statements, claims, and acts by Defendant made in violation of the False Claims Act, 31 U.S.C. §§ 3729–32.

40. The FCA provides that any person who:

- (A) knowingly presents, or causes to be presented, a false claim or fraudulent claim for approval; [or]
- (B) knowingly makes, uses, or causes to be made or used, a false record or statement material to a false or fraudulent claim;

...

is liable to the Government for a civil penalty not less than \$11,665 and not more than \$22,331 for each such claim, plus three times the amount of damages sustained by the Government because of the false or fraudulent claim.

31 U.S.C. § 3729(a)(1).

41. The FCA defines “claim” as:

- (A) [] any request or demand, whether under a contract or otherwise, for money or property and whether or not the United States has title to the money or property, that—
 - (i) is presented to an officer, employee, or agent of the United States; or
 - (ii) is made to a contractor, grantee, or other recipient, if the money or property is to be spent or used on the Government’s behalf or to advance a Government program or interest, and if the United States Government—
 - (31) provides or has provided any portion of the money or property requested or demanded; or

(II) will reimburse such contractor, grantee, or other recipient for any portion of the money or property which is requested or demanded. ...

31 U.S.C. § 3729(b)(2).

42. The FCA allows any persons having knowledge of a false or fraudulent claim against the Government to bring an action in federal district court for themselves and for the Government and to share in any recovery as authorized by 31 U.S.C. § 3730.

43. Based on these provisions, Relator Riner, on behalf of the United States and on his own behalf, seeks through this action to recover damages and civil penalties arising from Defendant's violations of the False Claims Act.

B. DEFENDANT'S VIOLATIONS OF THE FALSE CLAIMS ACT

i. Presentation of False or Fraudulent Claims (31 U.S.C. § 3729(a)(1)(A))

44. In 2021, Defendant knowingly presented false and fraudulent claims for payment and approval directly to its lenders, deputized agents of the United States government, which falsely stated that it was an eligible entity for a PPP loan and that it needed the loan in order to support its ongoing operations. The falseness of these claims was exacerbated when Defendant applied for forgiveness of its loan and falsely certified that it complied with all the requirements of the PPP Rules.

45. Due to Defendant's actions, Defendant borrowed hundreds of thousands of dollars of a forgivable loan that, even if paid back, is also set at a below-market interest rate. This loan was disbursed at the expense of countless United States businesses who qualified for PPP loans but could not apply because Congress's funding ran out. Additionally, the United States has paid hundreds of thousands of dollars to lenders for the forgiven loan, which is now lost. Accordingly,

the United States has suffered actual damages and is entitled to recover treble damages plus a civil monetary penalty for each false claim.

ii. Making or Using—or causing to be made or used—False Records or Statements Material to False or Fraudulent Claims (31 U.S.C. § 3729(a)(1)(B))

46. In 2021, Defendant made, used, or caused to be made or used, false records or statements material to false or fraudulent claims paid or approved by the Government.

47. Defendant knew that its application falsely certified that it was an entity eligible to receive a PPP loan and that it falsely certified that the PPP loan was necessary to support ongoing operations. Beyond Defendant's own direct claims, Defendant's false statements knowingly caused these false claims, which were material to the lenders' eventual claims to the United States for additional interest and loan-forgiveness reimbursement.

48. Due to Defendant's actions, Defendant borrowed hundreds of thousands of dollars of a forgivable loan that its lenders' then received payments for administering and reimbursing. The United States disbursed this money to the lenders at the expense of countless United States businesses who qualified for PPP loans but could not apply because Congress's funding ran out. Additionally, the United States has paid hundreds of thousands to lenders for the forgiven loan, which is now lost. Accordingly, the United States has suffered actual damages and is entitled to recover treble damages plus a civil monetary penalty for each false claim.

C. DEFENDANT'S VIOLATIONS OF THE FALSE CLAIMS ACT ARE MATERIAL.

49. A false or fraudulent claim under subsection (a)(1)(A) or a false record or statement under subsection (a)(1)(B) subjects a defendant to liability if it is material. The False Claims Act defines "material" as "having a natural tendency to influence, or be capable of influencing, the payment or receipt of money or property." 31 U.S.C. § 3729(b)(4).

50. The United States set up a multi-part process of reliance on others in order to expeditiously execute the PPP program and keep the economy on track despite the COVID-19 Pandemic. First, Congress and the SBA authorized certain lenders to issue PPP loans without the Government's prior review or express approval. Second, although lenders were delegated the responsibility for determining borrower eligibility, the lenders were directed to use forms promulgated by the SBA that included numerous certifications—including a certification of eligibility.

51. The lenders—and thus by extension the United States Government—relied heavily on these certifications. Indeed, when the PPP was originally funded with \$349 Billion, those funds were depleted less than three weeks after the CARES Act first passed. Lenders and the United States Government instinctively relied on applicants' promises of eligibility, particularly when no data submitted on the application obviously indicated ineligibility.

52. In particular, to process loans so quickly, lenders utilized an automated tool that compared loan data against publicly available information and identified anomalies that may indicate non-compliance purely based on this data. See SBA Procedural Notice, No. 5000-20092 (Feb. 10, 2021).¹ This data was largely limited to information about the number of employees and payroll size of applicant companies, which were key components to qualifications as well. The automated tool's focus on this data, however, meant that qualifications such as the fact that only certain types of entities were less noticeable and more tied to applicants' certification that they qualified for the PPP loan in the first instance.

¹ Available at https://www.sba.gov/sites/default/files/2021-02/Procedural%20Notice%205000-20092%20-%20Revised%20PPP%20Procedures%20to%20Address%20Hold%20Codes-508_0.pdf.

53. The SBA sometimes conducted additional data analysis beyond the automated tool in order to identify noncompliant applicants. But again, their data analysis was limited to the data available and necessarily was unable to catch entities that applied for PPP loans but were not qualified organizations. Again, the SBA relied on the certifications of applicants that they were qualified for SBA loans.

54. By making false and fraudulent misrepresentations that it was qualified for a PPP loan and that it complied with all PPP requirements, the Defendant here took advantage of the automated tool and data analyses used by lenders and the United States Government in order to defraud those institutions. Defendant's certification of qualification and compliance, notwithstanding its knowledge that it did not qualify due to its 501(c) status, not only had the natural tendency to influence the award and forgiveness of the PPP loan but in fact did so. Defendant's fraudulent and false certifications specifically evaded the compliance measures used by the United States Government and participating lenders. Had Defendant told the truth, and noted that it lacked qualification (or even that its qualification was questionable) due to its 501(c) status, it would not have received a PPP loan or forgiveness for that loan.

IX. CAUSES OF ACTION

A. COUNT I – PRESENTATION OF FALSE OR FRAUDULENT CLAIMS (31 U.S.C. § 3729(a)(1)(A))

55. Relator alleges and incorporates by reference each and every allegation contained in paragraphs 1–43, 44–45, and 49–54 of this Complaint.

56. In 2021, Defendant knowingly presented or caused to be presented false or fraudulent claims for payment or approval to the United States Government for a PPP Loan and forgiveness of its PPP Loan.

57. Specifically, Defendant submitted or caused the submission of false or fraudulent claims when it applied for a PPP loan and falsely and fraudulently stated that it was an eligible entity for a PPP loan even though it knew that it was ineligible. Defendant was ineligible subject to SBA Section 7(a) generally as well as the CARES Act and the Small Business Administration's guidance and regulations more specifically.

58. The false PPP application was a "claim" under the FCA because it was a "request or demand ... for money or property ... that" was "presented to an officer, employee, or *agent* of the United States." 31 U.S.C. § 3729(b)(2)(A)(i) (emphasis added). Indeed, it was a request for money submitted directly to financial institutions as agents of the United States. Alternatively, the PPP application was a claim because the financial institutions were "contractor[s], grantee[s], or other recipient[s]" of money who would be "reimburse[d] ... for any portion of the money or property which [wa]s requested or demanded." *Id.* § 3729(b)(2)(A)(ii).

59. Defendant also submitted or caused submission of a claim when it applied for forgiveness of its PPP loan and falsely and fraudulently certified that it complied with all the requirements of the PPP Rules, even though it knew it did not.

60. The application for forgiveness was likewise an additional claim because Defendant further "request[ed] or demand[ed]" money or property from the United States, similar to the initial PPP loan applications. *See* 31 U.S.C. § 3729(b)(2)(A).

61. The United States Government, unaware of the material falsity of the claims made or caused to be made by Defendant, approved, paid, and participated in payments made by the Government's fiscal intermediaries for a loan that was not allowed and in loan forgiveness that otherwise was not allowed.

62. By reason of these payments, approvals, and loan forgiveness, the Government has been damaged in an amount yet to be determined. Accordingly, the United States suffered actual damages and is entitled to recover treble damages plus a civil monetary penalty for each presentment of a false claim.

B. COUNT II – MAKING OR USING FALSE STATEMENTS MATERIAL TO FALSE OR FRAUDULENT CLAIMS (31 U.S.C. § 3729(a)(1)(B))

63. Relator alleges and incorporates by reference each and every allegation contained in paragraphs 1–43, 46–48, and 49–54 of this Complaint.

64. In 2021, Defendant knowingly made, used, or caused to be made or used, false records or statements material to false or fraudulent claims paid or approved by the Government.

65. Defendant's statements of eligibility in its PPP application were false. Defendant knew that these statements were false because Defendant knew that it was not eligible to receive a PPP loan.

66. Defendant's statements in its application for forgiveness that it complied with all the requirements of the PPP Rules were false. Defendant knew that these statements were false because it knew it was ineligible for a PPP loan.

67. Defendant's false statements herein were material to its false and fraudulent claims for payment and approval that would be made to the United States Government in conjunction with its statements. The statements also made the financial institutions' claims for payment and reimbursement of loan money false and were material to those false claims, as well.

68. Defendant's false statements were material because the Government's lending agents—and by extension the United States Government itself—heavily relied on these certifications in processing PPP loans as quickly as possible with the assistance of an automated

tool that itself would trust these certifications. Defendant's false statements thus not only had the natural tendency to influence the award and forgiveness of PPP loans but in fact did so.

69. The United States Government, unaware of the material falsity of the claims made or caused to be made by Defendant due to these material statements, approved, paid, and participated in payments and forgiveness for loans that were not allowed.

70. But for Defendant's use of the materially false statements, the PPP loans would not have been paid.

71. Because of its false or fraudulent statements, Defendant earned hundreds of thousands of dollars through PPP loans to which they are not legitimately entitled. The ultimate submission to the federal Government of claims for payment was a foreseeable consequence of this fraud. As a result, the United States has suffered substantial damages and is entitled to recover treble damages and civil monetary penalties.

X. PRAYER FOR RELIEF

72. WHEREFORE, Riner respectfully requests the Court enter judgment against Defendant for violations of the FCA and award the following:

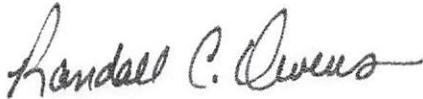
- a. Damages in the amount of three times the actual damages suffered by the United States as a result of Defendant's conduct;
- b. Civil penalties against Defendant up to the maximum allowed by law for each violation of 31 U.S.C. § 3729;
- c. The maximum award Relator may recover pursuant to 31 U.S.C. § 3730(d);
- d. All costs and expenses of the litigation, including attorneys' fees and costs of court; and

- e. All other relief on behalf of Relator or the United States that the Court deems just and proper.

XI. DEMAND FOR JURY TRIAL

73. Pursuant to Federal Rule of Civil Procedure 38, Relator demands a trial by jury.

Respectfully submitted,



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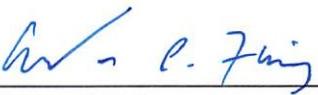
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CERTIFICATE OF SERVICE

I hereby certify that on June 6, 2024, a true and correct copy of this Original Complaint was forwarded to the United States Attorney's Office for the Eastern District of Virginia and the Department of Justice in Washington, D.C. via certified mail, return receipt requested.

/s/ Randall C. Owens
Randall C. Owens


Alexander P. Faig
Alexander P. Faig